Assigned for all purposes to: Stanley Mosk Courthouse, Judicial Officer: 1 THE SILVER LAKE HERITAGE TRUST, et al. 2 2568 Griffith Park Boulevard #277 3 Los Angeles, CA 90039 Telephone: (323) 804-6885 4 info@silverlakeheritage.org 5 6 Petitioners In Pro Per 7 SUPERIOR COURT OF THE STATE OF CALIFORNIA 8 FOR THE COUNTY OF LOS ANGELES 9 10 Case No. 228TCP04323 THE SILVER LAKE HERITAGE TRUST, 11 a California nonprofit public benefit VERIFIED PETITION FOR WRIT OF corporation. MANDAMUS AND COMPLAINT FOR 12 DECLARATORY AND INJUNCTIVE Petitioner and Plaintiff, 13 RELIEF VS. 14 [Code Civ. Proc. §§ 1060, 1085, 1094.5; Pub. Res. Code §§ 21000, 15 CITY OF LOS ANGELES, a municipal et seq. (CEQA)] corporation; LOS ANGELES 1. CEQA; CCR 16 DEPARTMENT OF CITY PLANNING; 17 CITY PLANNING COMMISSION; and 2. Code of Civil Procedure, 526, DOES 1 through 20, inclusive, 1060,1085, 1094.5; Government Code, 18 65009) Respondents and Defendants. 19 3. LAMC; Charter §§551, 555, 558, 20 AYM INVESTMENT, LLC, a California 562; limited liability company doing business in 21 California; and ROES 1 through 20, 4. 14th Amendment – US Constitution inclusive, 22 Due Process & Equal Protection MICHAEL MASOUD AMINPOUR, Guarantee; Article 1, §7-8 of the 23 ANDY SIMHAEE, California Constitution] 24 Real Parties in Interest. Declaratory Relief. 25 26 27 28

Petitioner Silver Lake Heritage Trust ("Petitioner") seeks a writ of mandamus and declaratory and injunctive relief against Respondents and Defendants City of Los Angeles, the Los Angeles Department of City Planning, and the Los Angeles City Planning Commission (collectively the "City" or "Respondents").

Without waiving any applicable rights, including pursuing all appeal rights at every City level, Petitioner alleges as follows:

INTRODUCTION

- 1. This Petition stems from the following compilation of violations of local municipal and charter codes, the systemic abuse of discretion and the violations of CEQA in relation to the unlawful approvals for the Project located at 1251, 1251 1/2, 1251 1/4, 1253, 1253 1/2, 1253 1/4, 1255, 1255 1/2, 1257, 1257 1/2, 1259 W. Sunset Blvd. Los Angeles, CA 90026 ("the Project", also known as and often referred to as the historic and iconic "Stires Staircase Bungalow Court").
- 2. Since this project's inception, the various documents filed with the City have been grossly inconsistent. Numbers of proposed units vary, the alleged trip generation data is outdated and incomplete, and the general welfare and safety of the families residing at the ten existing RSO units became compromised. The City was fast-tracked this Project (with consideration of COVID restrictions), neglecting to stop, read and consider the evidence that exists in the record that demonstrated there were significant adverse impacts and issues with this project. The Court should be aware this is a daily pattern of the City, particularly the Department of City Planning and if the low-income residents of this neighborhood could afford the costly luxury of enforcing their rights within the courts system, they would.
- 3. Because of Real Parties' past activities that have demonstrated illegal conduct, (including the <u>biggest wage-theft case</u> ever prosecuted by the City). Petitioners and members of the public have urged the City to review all of the applicant's filings and documents in an abundance of caution. The City has a duty to ensure their approvals not only comply with the City's General and Community plans, local and state laws, but also,

that the applicant attached to the project is not engaged in bad faith, harmful or dangerous activity, consequently introducing negativity into the existing community as a direct and proximate cause of approving an incompatible non-complying project. The ambiguity created in this case by the City calls into question the legality and legitimacy of the ongoing conduct leading up to the erroneous approvals.

PARTIES

- 4. Petitioners are a California nonprofit public benefit corporation. Its members include residents and tax payers of the City of Los Angeles who advocate for health, public safety and quality of life issues and oppose increasingly dangerous environmental impacts such as unwarranted density/height that renders municipal infrastructure lacking and unsafe (police, fire, utilities, roads, gridlock), resulting in air pollution and Green House Gas ("GHG") emissions in the most GHG-challenged area in the country, the evicting of low-income families and those that impose *cumulative* impacts with past/present/future projects, and result in direct and secondary effects impacting the safety of human beings and the significance of historic resources. We are constantly working at obtaining transparency within our local government.
- 5. Petitioners have a substantial interest in ensuring that the City's decisions are in conformity with the requirements of law, in having those requirements properly executed, and enforcing the public duties of the City. Petitioners are adversely affected by the multitude of impacts resulting from the City's actions and improper approvals, and is aggrieved by the acts, decisions and omissions of the City as alleged herein. Petitioner is suing on behalf of itself, its members, and on behalf of all others affected in the Echo Park/Angelino Heights area, as well as all citizens of the City of Los Angeles and beyond. Petitioners have not and do not waive any applicable or appeal rights.
- 6. Respondent and Defendant CITY OF LOS ANGELES ("the City") is a California charter city located in the County of Los Angeles, California. The Project is within the jurisdictional limits of the City of Los Angeles.

- 7. Respondent and Defendant LOS ANGELES DEPARTMENT OF CITY PLANNING ("DCP" or "the City") is a non-elected decision-making body of the lead agency (the City) and is the body responsible for the decisions at issue herein.
- 8. Respondent and Defendant LOS ANGELES CITY PLANNING COMMISSION ("CPC" or "the City") is a Mayor-appointed decision-making body within the Department of City Planning, responsible for routinely denying appeals and unlawfully issued the final approval of the Project. They are the body that largely contributed to the drafting of the TOC Guidelines with the DCP.
- 9. Respondent and Defendant VINCENT P. BERTONI is the Director of the Department of City Planning for the City of Los Angeles, and is named in his official capacity only. BERTONI is the Mayor-appointed decision-maker who approved the project.
- 10. Respondent and Defendant HEATHER BLEEMERS is a Senior City Planner assigned to the Project and is named in her official capacity only.
- 11. Respondent and Defendant STEPHANIE ESCOBAR is a Planning Assistant assigned to the Project and is named in her official capacity only.
- 12. Respondent and Defendant OLIVER NETBURN is a City Planner assigned to the Project and is named in his official capacity only.
- 13. Real Party in Interest AYM INVESTMENT, LLC is a California corporation named as the Applicant on the Letter of Determination approving the project.
- 14. Real Party in Interest MICHAEL AMINPOUR is listed as the agent of AYM INVESTMENT, LLC, a California corporation and named on some of the Project application paperwork.
- 15. Real Party in Interest ANDY SIMHAEE is listed as the Applicant on several of the Project documents.
- 16. Petitioners are unaware of the (others) true names and capacities of Respondents sued herein as DOES 1 through 100, inclusive, and they are therefore sued by fictitious names pursuant to Code of Civil Procedure section 474. Petitioners allege on information and belief, and based thereon alleges, that each of these fictitiously named

Respondents is responsible or liable in some manner for the unlawful and wrongful events and happenings referred to herein. Petitioners are informed and believe, and based thereon alleges, that these fictitiously named Respondents were, at all times mentioned in this petition, the agents, servants, and employees of their co-respondents and were acting within their authority as such with the consent and permission of their co-respondents. Petitioners will seek leave to amend this petition to allege their true names and capacities after the same have been ascertained.

JURISDICTION AND VENUE

- 17. Jurisdiction over Respondents and each of them exists because each of the Respondents named in this litigation are present and operating within the jurisdictional limits of the County of Los Angeles.
- 18. Venue is proper in the County of Los Angeles pursuant to Code of Civil Procedure section 394 in that Respondents/Defendants are government entities and/or agents of the City of Los Angeles.
- 19. This Court has personal jurisdiction over Real Parties because they have availed themselves of California's benefits and the controversy at issue arises out of their contacts with California.

EXHAUSTION OF REMEDIES

20. Petitioners have exhausted all administrative remedies Petitioners were allowed. Failure of the City to provide Letters of Determination (LOD) with critical information related to appeals prevented Petitioners and members of the public from exercising their appeal rights, thereby preventing members of the public from filing an appeal to the improper and unjustified CEQA exemption. Petitioners are aware interested parties including the tenants who reside in the Rent Stablized units on the Project site requested the LOD on multiple occasions. However, the city did not respond or send the LOD until *after* the appeal period had run. When the planning assistant to the Project's case STEPHANIE ESCOBAR failed to respond to our requests, Petitioners reached out to Senior planner HEATHER BLEEMERS who approved the project, and Director of

1	Planning VINCE BERTONI to request the department issue a Corrected LOD, with plain				
2	language and readily comprehensible appeal information, and to ensure all who requested				
3	the LOD receive it, in advance of the appeal deadline. While Planning Director VINCE				
4	BERTONI and senior planner HEATHER BLEEMERS ignored all requests to issue a				
5	Corrected LOD, associate city planner STEPHANIE ESCOBAR informed Petitioners they				
6	did not "find the need to issue a Letter of Correction". The failure of the City to provide				
7	appeal information on the LOD including informing the public what was appealable (if				
8	anything) combined with ESCOBAR's 10/3 email to Petitioners advising us: "There are no				
9	further actions pending for this case", Neither Petitioners nor members of the public were				
10	able to decode the cryptic language which the City used in the LOD. Petitioners went to				
11	great lengths in attempt to avoid the filing of this Petition.				
12	GENERAL ALLEGATIONS				
13	1251, 1251 1/2, 1251 1/4, 1253, 1253 1/2, 1253 1/4, 1255, 1255 1/2, 1257, 1257 1/2, 1259				
14	W. Sunset Blvd. Los Angeles, CA 90026				
15	21. On or around November 13, 2018 property owner MICHAEL AMINPOUR				
16	filed an Environmental Assessment Form ("EAF") having case number ENV-2018-6635-				

EAF and related case number DIR-2018-6634-TOC.

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- 22. The EAF Form described the Project as "TOC, Tier 1 Density Bonus with addtional [sic] of 3 incentives.1- Height, 2- 25% reduction in South Side Yard from 10 feet to 7.5', 3-25% reduction in rear yard from 19 feet to 15 feet for Construction and maintain [sic] of 70 unit multi family apartment building max total of 55,000 S. F., and 35 standard parking space, 70 long term bike rack, 7 short term bike rack. 8% (6 Units) will be set aside for extermely [sic] low income. Categorial [sic] exemption (class 32) is requested."
- 23. The EAF Form is signed under penalty of perjury by property owner MICHAEL AMINPOUR on behalf of AYM INVESTMENT LLC and Applicant Representative ANDY SIMHAEE.
- 24. On October 25, 2018 a letter from the Housing and Community Investment Department (HCID) indicates AYM INVESTMENT, LLC failed to provide income

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documents to the housing department that would have demonstrated all ten tenants were considered "low income".

25. On or around December 16, 2018 the Department of City Planning prepared a "JUSTIFICATION FOR PROJECT EXEMPTION CASE NO. ENV-2018-6635-CE" letter stating: "On December 26, 2018, the City of Los Angeles determined based on the whole of the administrative record that the project is exempt from California Environmental Quality Act (CEQA) pursuant to CEQA Guidelines, Section 15332, and there is no substantial evidence demonstrating that an exception to a categorical exemption pursuant to CEQA Guidelines, Section 15300.2 applies. The project was found to be exempt based on the following: Project Description: The project is located at 1251 – 1259 West Sunset Boulevard in the Silver Lake – Echo Park – The property is currently improved with 10 residential units totaling 5,280 square feet. The proposed project includes the demolition of the existing 10 residential structures and the construction, use, and maintenance of a new, seven-story, 70-unit residential development with six (6) units (8% of the total number of dwelling units) set aside for Extremely Low Income Households. The proposed development consists of two (2) buildings (Building A and Building B). In total, the proposed development will encompass a total of 55,000 square feet of floor area resulting in a Floor Area Ratio (FAR) of 2.75 to 1. The project proposes a total of 38 parking spaces, 70 long-term bicycle spaces and seven (7) short-term bicycle spaces. The unit mix will be comprised of 27 studios and 43 one-bedroom units. A total of 7,025 square feet of open space will be provided throughout the proposed project. The project will maintain a 0-foot front yard, a 10-foot northern side yard, a 7-foot 6-inch southern side yard, and a 15-foot rear yard Building A is located on the eastern portion of the lot with a frontage along Sunset Boulevard. and consists of five (5) residential levels over two (2) levels of at grade parking with a maximum height of 68 feet. Building B will be constructed with six (6) residential levels over one (1) level of at-grade parking with a maximum height of 68. The project also includes the export of approximately 18,200 cubic yards of earth. There are 16 non-protected trees and no protected trees located on the

Resources in an effort to preserve the 1922 historic structures, habitat and hillside property.

prepare and submit a Historical Cultural Monument application to the Office of Historic

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- 34. Petitioners are informed and believe on or around November 2019 the applicants again changed their project plans alleging a 50% increase over what is allowed in units (market rate), and fails to include the existing Rent Stablized units that exist on the Project site, instead, describing it as "Vacant Land").
- 35. On March 5, 2020 the Cultural Heritage Commission voted to take the property under consideration.
- 36. On August 6, 2020 the Cultural Heritage Commission held a public meeting and determined the existing bungalows at the Project site met all three criteria of the City's Cultural Heritage Ordinance and recommended the property be designated as the historical resources that it is (CHC-2020-896-HCM).
- 37. On or around March 1, 2021 the Applicants lawyer wrote former city councilmember Cedillo a letter alleging his clients plans are changing again, and he intends to build "14 *affordable* dwelling units". Petitioners note the author of said letter describes his clients as "AYM Investments, LLC". Petitioners are informed and believe "AYM Investments" are an LLC operating out of Oakland California and are unrelated to this Project. Documents listing an entirely different LLC having a different California Secretary of State identification number as the Project applicant must be voided and nullified.
- 38. On August 26, 2021 the Department of City Planning issued a Director's Determination approving the Project (DIR-2018-6634-TOC/ENV-2018-6635-CE).
- 39. On September 9, 2021 resident and adjacent property owner Richard Courtney, filed a 59 page appeal document containing substantial evidence, facts, and the expert opinion and report from principal geologist, for the unlawful approval of the August 26, 2021 Planning Director's Determination.
- 40. Petitioners are informed and believe and based thereon alleges between September 2021 and April 2022 Petitioners, members of the community, and the Echo Park Neighborhood Council submitted substantial evidence into the record and letters in support of the appeal.

- 41. On April 11, 2022 Petitioner's emailed their public comments submission, which were rejected by the CPC.
- 42. On April 14, 2022 the City Planning Commission held a public hearing for the appeal filed for the unlawful approval of the August 26, 2021, Planning Director's Determination. The Commission ignored the facts and evidence that existed in the record., and as expected, denied the appeal.
- 43. The City Planning Commission's Determination Letter dated October 20, 2022 did not include what was appealable or appeal deadline information, nor was said Determination Letter provided to other parties and/or tenants residing at the Project site.
- 44. Petitioners are informed and believe multiple members of the public learned about the October 20, 2022 from third party sources and subsequently requested the Determination Letter be sent to them. The DCP emailed said letter <u>after</u> the appeal period had expired.
- 45. Between October 20, 2022 and November 21, 2022 Petitioners and members of the public contacted city planners STEPHANIE ESCOBAR, HEATHER BLEEMERS and Director of Planning VINCE BERTONI requesting they issue a Corrected LOD and include comprehensible appeal information related to what was appealable, and a last day to appeal date (as they do on other LODs), in order to allow everyone who was denied the opportunity a chance to file an appeal, if so inclined. Multiple requests were made. Senior Planner HEATHER BLEEMERS and Director of Planning VINCE BERTONI ignored these requests, while planning associate STEPHANIE ESCOBAR stated: "the department does not find the need to issue a Letter of Correction".
- 46. On November 8, 2022 Petitioners emailed STEPHANIE ESCOBAR requesting a copy of the Notice of Exemption.
- 47. On November 10, 2022 the Department of City Planning filed a Notice of Exemption with the Registrar-Recorder County Clerk, filing Number 2022245885.

- 48. On November 8, 2016, voters in the City of Los Angeles approved a ballot measure known as Measure JJJ. The "Affordable Housing and Labor Standards Related to City Planning." Initiative was subtitled as "The Build Better LA Initiative."
- 49. The alleged basis of the TOC is to "increase production of affordable housing". The City Planning Commission violated this guideline by not only approving a project that permanently **removes existing RSO units** and evicts long time residents of the community, but **results in a net loss of RSO housing** ("RSO" and "Affordable" are not the same thing) against the City's General Plan and its Elements.
- 50. The Project on its face fails to qualify as a TOC by the fact that it REMOVES RENT STABILIZED HOUSING and results in a NET LOSS of what the city claims it desperately needs in its General and Community Plans. This is a blatant violation of the intent and purpose of Measure JJJ (from which the TOC Guidelines are rooted), as well as direct violations of the Cities Housing Element and General Plan.
- 51. The City goes further by improperly awarding (on the false basis of the Project dressed as a TOC) a 50% increase in density, a 25% reduction in the required side yards, a 25% reduction in the required rear yard, a height increase of one 1 additional story totaling an alleged 70 market rate luxury dwelling units, allegedly reserving 6 units for "Extremely Low Income". There are no follow up mechanisms to verify if any of the alleged "Extremely Low Income" units get built, or if they do, whether they are rented to the low-income families for which they were intended.
- 52. These incentives result in considerable deviation from existing codified ordinances yet were never approved legislatively: not by the voters, nor by the City Council, nor with a hearing before the public. The reliance upon these improper guidelines by the City and the City Planning Commission constitutes an improper policy and practice of misinterpreting the voters' mandate in Measure JJJ the "Affordable Housing and Labor Standards Related to City Planning" Initiative and disregarding the proper legislative procedures for amending the General Plan and the zoning ordinances. This is an abuse of discretion and the City must be ordered to cease its improper policies and practices and to

rescind the improper reliance "TOC Guidelines", and to refrain from relying on such "Guidelines" in the approval of the Project until such time as guidelines consistent with Measure JJJ are approved using a process consistent with Measure JJJ, city and state law.

- 53. The City Planning Commission regularly approves projects that do not comply with their own self-written guidelines as seen in this case (Note approval is sought from the same hands as the individuals who wrote the "TOC Guidelines", which Petitioners allege is a major conflict, putting the public at a disadvantage). There are no clear or comprehensive appeal requirements to the TOC Guidelines because they were never approved by the City Council. The DCP points to unrelated sections of the Los Angeles Municipal Code for the public to use for the filing of appeals related to TOCs. However, the public is regularly given inaccurate code sections to follow regarding the filing of appeals as they did in this case. Here, the City compromised the publics rights to appeal the August 2021 Directors Determination due to providing the wrong code section related to appeals. The public was left to fend for themselves to try and figure it out, only to learn the DCP has restricted those appeals to adjacent property owners only, and subsequently, would not accept our timely filed appeal. Note the DCP inserted this restriction while drafting their TOC Guidelines, notwithstanding the 14th Amendment, which prohibits the restricting of due process.
- 54. The TOC Guidelines depart significantly from the parameters and requirements of Measure JJJ in numerous respects, this case specifically is just one example of how they are abused by the City.
- 55. The TOC Guidelines point to LAMC Section 11.5.11 (b) (3.) "Alternative Compliance Section". This section states:

"The affordability provisions of this Section may be satisfied by the payment of a fee to the City in lieu of constructing the affordable units within the Project. The in lieu fee shall be determined by the City..."

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Said differently, any project, including this one, can be pushed through and approved as a TOC, and opt out of the "affordable housing" requirements provided the applicant pay the City enough money, determined by none other than – the City.

56. Petitioners have performed all conditions imposed by law precedent to filing this action, including complying with the requirement of Public Res. Code § 21167.5 by providing notice to the City that this action would be filed.

FIRST CAUSE OF ACTION

(Violations of CEQA, CEQA Guidelines & California Code of Regulations)

- 54. Petitioners hereby re-allege and incorporate by reference herein the allegations in the preceding paragraphs.
- 55. The California Legislature has declared that, in general, it is the policy of the state to, "[t]ake all action necessary to provide the people of this state with clean air and water, [and] enjoyment of aesthetic, natural, scenic, and historic environmental qualities[; and to] [¶ ... ¶] [p]reserve for future generations representations of all plant and animal communities and examples of the major periods of California history." (§ 21001, subds. (b)-(c).)
- 56. The Legislature has also declared, "that it is the policy of the state that public agencies should not approve projects as proposed if there are feasible alternatives or feasible mitigation measures available which would substantially lessen the significant environmental effects of such projects." (§ 21002.)
- 57. CEQA requires that a lead agency's findings for the approval of a project be supported by substantial evidence in the administrative record. CEQA further requires that a lead agency provide an explanation of how evidence in the record supports the conclusions it has reached. The City neglected to do neither.
- 58. The City failed to perform an initial study pursuant to Public Resources Code section 15063 including during "all phases of project planning" (15063 (a)(1.) to determine if the Project would have significant effects on the environment and if there was any potential significant effects on the environment.

- 59. The City failed to demonstrate with certainty that there is no possibility that the activity related to the Project in question may have a significant effect on the environment.
- 60. The City failed to review, acknowledge and apply the evidence in the record demonstrating substantial evidence exists, including but not limited to the September 8, 2021 geotechnical and geologic report prepared by Principal geologist Ken Wilson, which established a myriad of slope stability and technical issues related to public safety at the Project site.
- 61. The City failed to review, acknowledge and apply the evidence in the record (some of which is its own) demonstrating the Project site is a "Methane Hazard Site" and has "a risk of methane intrusion emanating from geologic formations" (Zimas, 2022).
- 62. The City failed to review, acknowledge and apply the evidence in the record demonstrating the existing century old buildings and project site are a historical resource and eligible for listing in the California registry. The body appointed to review the City's historical resources found the property met all three criteria of the City's Cultural Heritage Ordinance. The expert opinions and additional evidence in the record are more than sufficient for the City to recognize the criteria for the California Registry, which is nearly identical to the City of Los Angeles'. Further, the record is absent any evidence demonstrating the site is *not* historically significant as required by CCR in order to approve a Categorical Exemption. No project that may cause a substantial adverse change in the significance of an historical resource shall be exempted from CEQA.
- 63. While CEQA is primarily directed to ecological concerns and preservation of the environment, section 21001, subdivision (c) declares it also is the policy of the state to "preserve ... examples of the major periods of California history." It follows, that "[a] project that involves the destruction of a building that is eligible for listing in the California Register of Historical Resources will have 'a significant effect on the environment' for purposes of CEQA (§ 21084.1; see Preservation Action Council v. City of San Jose (2006) 141 Cal.App.4th 1336, 1352–1353 (Preservation Action).) Such a project must consider

and discuss feasible alternatives that would avoid or lessen any significant adverse environmental impact. (Mountain Lion Foundation v. Fish & Game Com. (1997) 16 Cal.4th 105, 123; Cal. Code Regs., tit. 14 (Guidelines) § 15126.6.) The discussion of alternatives 'must be specific enough to permit informed decision making and public participation.'

- 64. The City failed to review, acknowledge and apply the evidence in the record demonstrating significant impacts are guaranteed by the destruction and the removal of 16 existing hundred-year-old trees that provide habitat, assist in carbon sequestration, and provide cooling to the community. These existing mature trees **are staples** of this community. The studies and reports provided went blatantly ignored. The City incorrectly assumes the planting of saplings is a comparable replacement for the destruction of hundred-year-old trees, and ignores the evidence in the record proving the same.
- 65. The City failed to review, acknowledge and apply the evidence in the record demonstrating the Neighborhood Council has rejected this Project on three separate occasions repeatedly informing them it is not appropriate or needed in their community.
- 66. Aesthetics constitutes a legitimate concern under CEQA and, for that reason, is one of the "other" considerations under section 21081 subdivision (a)(3) for purposes of an infeasibility finding. An agency has a right to ensure that aesthetic and visual considerations are incorporated into its planning decisions. (Pocket Protectors v. City of Sacramento (2004) 124 Cal.App.4th 903 (Pocket Protectors).) The City failed to review, acknowledge and apply the evidence in the record demonstrating the Project is not visually compatible with the rest of the neighborhood in character or scale. This neighborhood, Angelino Heights is the oldest neighborhood in the City and includes the very first Historic Preservation Overlay Zone ("HPOZ") ever established in the city of Los Angeles. This is a unique neighborhood largely defined by its older and historic homes, whose character defining features are major contributing factors to the fabric of the community, which the City failed to acknowledge and consider.

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- 67. The City failed to provide an accurate, stable, and finite project description as required by CEQA.
- 68. The Department of City Planning wrongfully issued a Categorical Exemption to this project failing to conduct a thorough review under Public Resources Code 15061, 15063 and failing to consider cumulative impacts, which are substantial in this particular community, and were brought to the attention of the Planners and the City Planning Commission by the resident residing adjacent to the Project site, who filed an appeal of the September 2021 wrongfully approved Directors Determination.
- 69. The Department of City Planning failed to consider the evidence in the record demonstrating that the Project indisputably has a significant impact on the environment. Failure to review the impacts of excavation of the existing hillside, the destruction of topography and more than a dozen hundred-year-old trees, destruction of habitat, all occurring on a Methane Hazard Site with stability and slope issues unaddressed and ignored by the DCP, the DCP is unable to say with certainty that there is no possibility that the activity related to this project may have a significant effect on the environment. This alone prohibits the granting of a CEQA exemption.
- 70. When evaluating a lead agency's determinations, courts must "scrupulously enforce all legislatively mandated CEQA requirements." <u>Citizens of Goleta Valley v.</u> Board of Supervisors (1990) 52 Cal.3d 553, 564.
- 71. The City failed to determine all significant impacts of this project (as defined in Public Resources Code Section 21068), including the project's cumulative, indirect, or secondary impacts, "substantial adverse effects on human beings, either directly or indirectly," (failing to recognize the substantial construction projects on all three sides of the Project site and their impacts to the environment) are cognizable under CEQA whenever such effects are caused by the project's environmental effects. Pub. Res. Code § 21083, subd. (b)(2) & (3); Guidelines § 15065, subd. (a)(3) & (4); id., Appen. G, §§ XIII, subds. (b) & (c), XVIII, subds. (b) & (c).) The City failed to acknowledge, consider and apply the substantial adverse human health and safety effects caused by the

physical changes to the environment proposed by or <u>due to the Project</u>, and whenever adverse effects on human beings, either directly or indirectly, result from those physical changes. The City must find them significant. <u>Id.</u> A mandatory finding of environmental significance must likewise be made whenever cumulatively considerable effects may occur. <u>Id.</u>

SECOND CAUSE OF ACTION(Violations of Initiative Measure JJJ)

- 72. Petitioners hereby re-allege and incorporate by reference herein the allegations in the preceding paragraphs.
- 73. By approving the Project and granting the incentives under the TOC Guidelines, the City violated the directive of the voters in enacting Measure JJJ, the municipal code and the requirements of state law.
- 74. TOC projects must be measured against the City Charter and General Plan, which are the fundamental directives for Los Angeles. The TOC "Guidelines" are meant to SUPPORT not SUPPLANT existing code. The use of the term "Guidelines" indicates that the use is lawful under the zoning code and development standards incorporated into the code. Changing the development standards incorporated into the City's zoning law presents a conflict with the City's General Plan, as seen here.
- 75. The TOC program has proven to be in violation of the provisions of Charter Section 558 (b)(2), which requires the CPC make, a finding "in conformity with public necessity, convenience, general welfare, and good zoning practice. "However, the CPC is not able to make ANY "finding" under the Charter in regards to TOCs because their "Guidelines" were never codified by the City Council, **as mandated by the Charter**.
- 76. The Project on its face fails to qualify as a TOC by the mere fact that it REMOVES RENT STABILIZED HOUSING and results in a NET LOSS of what the City claims is desperately needed. The City's approval of this Project posing as a TOC and further giving away valuable entitlements is a total violation of the City's General Plan, the

neighborhoods Community Plan and is a blatant violation of the intent and purpose of Measure JJJ, from which the TOC Guidelines are rooted.

- 77. **Even if** the applicant replaced all of the RSO low-income units he seeks to demolish, this <u>STILL does not increase the number</u> of "affordable" units as required and intended by the TOC Guidelines. There is no shortage of market rate units in this neighborhood.
- 78. The Court holding in Lesher vs. City of Walnut Creek (1990) 52 Cal. 3d 551 held that voter passed initiatives which conflict with the general plan are void. The court held that the measure in question, "on its face, regulates land use".

THIRD CAUSE OF ACTION

(Abuse of Discretion in Approvals and Entitlements as TOC, Violations of LAMC, City Charter Code and Los Angeles General and Community Plans)

- 79. Petitioners hereby re-allege and incorporate by reference herein the allegations in the preceding paragraphs.
- 80. Abuse of Discretion is established when: the agency has not proceeded in the manner required by law; the order or decision is not supported by the findings; or the findings are not supported by the evidence. See Leal v. Gourley, (2002) 100 CA 4 th 963, 968.
- 81. The City's failure to recognize the precedence and authority of the City Charter and the General Plan constitutes an abuse of discretion.
- 82. The authority specified in the City Charter Code section 551. Does not provide authority for the City Planning Commission to approve or reject the Project.
- 83. The City failed to comply with the General Plan and its Elements, which purports to focus on promoting safety and health, and ensure development projects are responsive to each community's needs. Destruction of an established low-income community for luxury market rate buildings such as this Project is defined as gentrification, which cannot be approved if there is an adverse impact to public health and safety, which exists in the record and has been blatantly ignored by the City.

- 84. "The Planning and Zoning Law itself precludes consideration of a zoning ordinance which conflicts with a general plan as apro tanto repeal or implied amendment of the general plan. **The general plan stands**." (Lesher,1990), (deBottari v. City Council (1985) 171 Cal. App. 3d 1204, 1212 [217 Cal. Rptr. 790]; Sierra Club v. Board of Supervisors (1981) 126 Cal. App. 3d 698, 704 [179 Cal.Rptr. 261])
- 85. The City erred by approving this project using the "TOC Guidelines" (adopted by the Department of City Planning's own appointed Commission) to adopt "zoning variances" to give away a 50% density increase and other TOC entitlements.
- 86. The City's action in relying on the same set of "Guidelines" they had a hand in writing is contrary to the City's General Plan and a losing battle for the tax paying residents of this city.
- 87. The City failed in its duty to provide Petitioners with the required ten days notice for the July 14, 2022 CPC meeting wherein Petitioners were asked by the appellant to speak on his behalf.
- 88. The City violated their duty to ensure appropriate and safe development is what gets approved and permitted into the neighborhoods. It is an abuse of discretion to ignore the justified concerns related specifically to the applicant in regards to his history of being prosecuted by the City attorney for wage theft. Petitioners and members of the public do not take this lightly. This is the same applicant who neglected to provide the Housing department income documents which would have required he build additional "affordable" housing than what at one point, was decided upon, however this has changed repeatedly. The removal of RSO housing constitutes an outright violation of the purpose and intent of the purported TOCs and a complete violation of the City's General and Community plans.
- 89. A few key policy examples of the City's General Plan include the following which are a direct contradiction and inconsistent with the Project approvals:
 - a. Revise, as necessary, community plans to facilitate the conservation of the scale and character of existing stable residential neighborhoods" (The

- 90. Petitioners, and all members of the public, have a fundamental right to petition the government for redress of grievances, including the right to access the courts and including the rights to notice and to file appeals.
- 91. The provisions in the TOC Guidelines which limit the filing of appeals to tenants or adjacent property owners is a violation of the due process and equal protection clause of the 14th Amendment to the US Constitution and Article 1, §§7-8 of the California Constitution given that there is no logical or rational basis for limiting appeals of TOC projects to only tenants living in adjacent buildings or to adjacent property owners. The City's entire protocol regarding who may appeal the Director's land use entitlement decisions in cases involving TOC projects is without rational basis and denies equal protection to those others who own property, reside or work in the neighborhood, and who by any objective standard, would be directly impacted by the Project.
- 92. The lack of a comprehensive visible and clear indication of what is appealable, and other relevant information that is intended to allow the public to exercise their rights constitutes a violation of rights to due process, equal protection as required under the 14th Amendment to the US Constitution and Article 1, Sections 7-8 of the California Constitution.
- 93. The First Amendment, and the Equal Protection Clause of the Fourteenth Amendment of the United States Constitution prohibits government discrimination based upon viewpoint and the exercise of fundamental rights. The City failed to comply with these clauses by picking and choosing who gets notice, and providing appeal information was incomprehensible and lacking.
- 94. Petitioners are entitled to the issuance of a writ of mandate invalidating the actions in which they approved a CEQA exemption, **prior to informing the public** and interested parties with appeal information.

SIXTH CAUSE OF ACTION DECLARATORY RELIEF (Code of Civ. Proc., § 1060)

95. Petitioners hereby re-allege and incorporate by reference herein the allegations in the preceding paragraphs.

- 96. Petitioner contends that the TOC Incentives approved for the Project are *ultra vires* for the reasons outlined above, including specifically that the incentives far exceeded the authority of the City and the City Planning Commission under Measure JJJ, and were outside the power of the City Planning Commission [the body responsible for writing the TOC Guidelines].
- 97. Petitioner contends that the approvals issued by the City were issued without consideration of the substantial evidence that exists in the record.

PRAYER FOR RELIEF

WHEREFORE, Petitioner prays for judgment in its favor as follows:

- 1. That the Court issue a peremptory writ of mandate, requiring Respondents to set aside the approvals for the Project;
- 2. That the premature NOE the City filed with the County of Los Angeles (2022245885) on November 10, 2022 be withdrawn in order to allow members of the public to exercise their appeal rights.
- 3. That a Corrected LOD be issued in plain language, which includes comprehensible information related to what is appealable, appeal deadlines and other information a reasonable person would be able to interpret, and sent to interested parties, those entitled to receive the LOD, and those who requested to receive the LOD.
- 4. To set aside the use of the *ultra vires* TOC Guidelines, and to cease any future reliance on the TOC Guidelines in relation to this unqualified project, unless guidelines consistent with Measure JJJ arc adopted and do not conflict with the City's Charter code or General Plan.
- 5. That the Court enjoin the City, Department of City Planning, City Planning Commission, Advisory Agency, their officers, employees, agents, boards, commissions and other subdivisions from granting any authority, permits or entitlements as part of the Project pursuant to the City's unsubstantiated approvals.

1	6.	6. That the Court enjoin Real Parties and any successors in interest from					
2	undertaking any evictions from the remaining low-income families residing at the						
3	Project site and from undertaking any demolition and/or construction pursuant to the						
4	City's unsubstantiated approvals.						
5	7.	That the Court enjoin Real Parties and any successors in interest from					
6	undertaking any demolition and/or construction pursuant to the City's unsubstantiated						
7	approvals.						
8	8.	For costs of suit;	and				
9	9.	For such other an	d further re	lief as the Court may	deem just and proper	r.	
10							
11							
12	Dated: December 10, 2022 THE SILVER LAKE HERITAGE TRUST						
13		D		DocuSigned by:			
14		В	y: Petition	carol cetrone ersofripprooper			
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1 2	VERIFICATION				
3	STATE OF CALIFORNIA)) ss:				
4	COUNTY OF LOS ANGELES)				
5					
6					
7	I, Carol Cetrone, declare as follows:				
8	I am a Board Member of THE SILVER LAKE HERITAGE TRUST, the				
9	Petitioner. I am authorized to make this verification on behalf of Petitioners.				
10	I have read the foregoing PETITION FOR WRIT OF MANDAMUS AND				
11	COMPLAINT FOR DECLARATORY AND INJUNCTIVE RELIEF and am familiar with				
12	its contents. The same is true of my own knowledge, except as to those matters, which are				
13	therein stated on information and belief, and, as to those matters, I believe them to be true.				
14	I declare under penalty of perjury under the laws of the State of California that the				
15	foregoing is true and correct. Executed on the 10th day of December 2022.				
16					
17	Docusigned by:				
18	CAROL CETRONE				
19	THE SILVER LAKE HERITAGE TRUST				
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